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ACTION ACDA-10

INFO OCT-01 ISO-00 ACDE-00 AF-06 ARA-06 CIAE-00 DODE-00

EA-06 EUR-12 PM-03 H-02 INR-07 IO-10 L-02 NASA-01

NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 NRC-05 /116 W

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DISTO

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TAGS: PARM, CCD, UR, IT, MO, US

SUBJECT: CCD 665TH PLENARX MEETING, APRIL 10, 1975

SUMMARY: AT FINAL PLENARY OF CCD SPRING 1975 SESSION,
ITALY, MOROCCO, USSR AND US MADE MAJOR STATEMENTS. US
REP DELIVERED EXTENSIVE PRESENTATION ON POSSIBLE APPROACHES
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TO RESTRAINTS ON CONVENTIONAL WEAPONS, POINTED TO SEVERAL

UNRESOLVED KEY QUESTIONS CONCERNING ENVIRONMENTAL MODIFICATION (ENMOD), AND REAFFIRMED US MULTILATERAL COMMITMENTS, AND THOSE WITH USSR, TO PURSUE EFFORTS TOWARD AGREEMENT ON EFFECTIVE CHEMICAL WEAPONS (CW) RESTRAINTS. USSR REP LAUDED NON-PROLIFERATION TREATY (NPT) AND ASSOCIATED UN SECURITY COUNCIL RESOLUTION AS SECURITY GUARANTEES FOR ALL STATES, PARTICULARLY NON-NUCLEAR WEAPON STATES (NNWS). HE CALLED FOR "IMPLEMENTATION" DURING CCD SUMMER SESSION OF PROHIBITION AGAINST HOSTILE USE OF ENMOD, SAID "APPROPRIATE STEPS" HAD BEEN TAKEN TO IMPLEMENT JOINT US-SOVIET CW INITIATIVE, AND MADE LENGTHY PITCH, LACKING NOVELTY, FOR WORLD DISARMAMENT CONFERENCE (WDC). ITALIAN REP SUGGESTED TECHNICAL STUDY OF VERIFICATION POSSIBILITIES IN CONNECTION WITH COMPREHENSIVE TEST BAN (CTB) AND CW, ASKING US AND USSR TO PROVIDE AS EXAMPLES VERIFICATION PROVISIONS IN THEIR RELATED BILATERAL AGREEMENTS. HE THOUGHT NUCLEAR-FREE ZONE (NFZ) STUDY GROUP COULD FORMULATE "GENERAL CRITERIA" FOR NFZS, AND POSED SEVERAL MAJOR ISSUES FOR NPT REVIEW CONFERENCE. MOROCCAN REP ALSO FOCUSED ON NUCLEAR ISSUES, SAYING NON-NPT PARTIES FRANCE AND PRC HAD SPECIAL RESPONSIBILITIES IN COPING WITH PROLIFERATION THREAT.

1. BESIDES MAKING EXTENSIVE PRESENTATION ON CONVENTIONAL ARMS CONTROL (SEPTEL), USREP MARTIN ALSO BRIEFLY REVIEWED POSITION ON SEVERAL ISSUES BEFORE CCD AS COMMITTEE'S SPRING SESSION ENDED. OUTLOOK FOR EXPERTS' STUDY OF NFZS, HE SAID, APPEARED FAVORABLE IN VIEW OF SUCCESSFUL ORGANIZATION OF AD HOC GROUP AND CONSTRUCTIVE APPROACH DELEGATIONS HAD TAKEN TOWARD PROJECT. ON ENMOD, THERE WERE BASIC CONCEPTUAL PROBLEMS AND UNANSWERED KEY QUESTIONS; MOST FUNDAMENTAL OF THESE, PERHAPS, WAS HOW TO DEFINE CLEARLY THE SUBJECT OF CCD'S DISCUSSIONS. THIS WAS PROBLEM PARTICULARLY SINCE SOME ACTIVITIES BEING CONSIDERED WERE, AND MIGHT REMAIN, LARGELY SPECULATIVE. IT WOULD BE IMPORTANT TO DISTINGUISH BETWEEN POTENTIAL PEACEFUL AND MILITARY USES OF ENMOD TECHNIQUES, AND BETWEEN METHODS OF WARFARE WHOSE PURPOSE WAS TO PREVENT OR USE NATURAL PHENOMENA AS AGENTS OF DAMAGE OR DESTRUCTION AND THOSE WHICH MIGHT LIMITED OFFICIAL USE

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HAVE INCIDENTAL EFFECT OF MODIFYING ENVIRONMENT. DEFINITION OF HOSTILE INTENT IN USE OF ENMOD TECHNIQUES WAS ALSO IMPORTANT. ALL THESE QUESTIONS NEEDED CAREFUL AND DETAILED CONSIDERATION AT CCD'S SUMMER SESSION.

2. ON OTHER ISSUES, MARTIN SUPPORTED INFORMAL MEETINGS WITH EXPERTS ON ARMS CONTROL IMPLICATIONS OF PNES AND REITERATED THAT US PLANNED TO SEND EXPERTS TO SUCH MEET-

INGS. HE EXPRESSED GRATIFICATION OVER ENTRY INTO FORCE OF BIOLOGICAL WEAPONS CONVENTION, AND NOTED BWC COMMITMENT TO CONTINUE NEGOTIATIONS TOWARD EFFECTIVE MEASURES OF RESTRAINT ON CHEMICAL WEAPONS. MARTIN REAFFIRMED SERIOUSNESS WITH WHICH US TOOK THIS COMMITMENT AS WELL AS THE ONE UNDERTAKEN WITH USSR TO CONSIDER JOINT CCD INITIATIVES ON CONVENTION DEALING WITH MOST DANGEROUS, LETHAL MEANS OF CW.

3. USSR REP ROSHCIN NOTED THAT NUMBER OF CCD DELS HAD ASKED FOR INFORMATION "ON PROSPECTS FOR IMPLEMENTATION" OF JOINT SOVIET-US INITIATIVE. SOVS, HE SAID, WISHED TO STATE THAT APPROPRIATE STEPS HAD BEEN TAKEN TO IMPLEMENT INITIATIVE, AND BELIEVED THOSE STEPS WOULD "FACILITATE SOLUTION OF THE TASK OF BANNING THE MOST DANGEROUS TYPES OF CHEMICAL WEAPONS." ROSHCIN ADDED THAT IT WOULD BE NECESSARY AT CCD SUMMER SESSION TO TRY TO BREAK STALEMATE IN SOLVING CW PROBLEMS.

4. USSR REP DEVOTED CONSIDERABLE PORTION OF HIS STATEMENT TO NON-PROLIFERATION AND NPT REVIEW CONFERENCE. HE SAID THAT FACT THAT NUMBER OF NEAR-NUCLEAR STATES REMAINED OUTSIDE NPT, WHICH FORMED BASIS OF NON-PROLIFERATION REGIME, WAS MAJOR DRAWBACKS WERE THEREFORE NEEDED TO INCREASE ACCEPTANCE OF NPT AND MAKE IT UNIVERSAL.

5. NOTING THAT SOME CCD DELS HAD POINTED TO NEED TO STRENGTHEN NON-NUCLEAR WEAPON STATES' (NNWS) SECURITY, ROSHCIN MAINTAINED THAT NPT PLUS UN SECURITY COUNCIL RES 255 "SIGNIFICANTLY HEIGHTENED SECURITY OF ALL STATES, INCLUDING NON-NUCLEAR PARTIS TO THE TREATY." THEREFORE, HE SAID, IMPLEMENTING NPT MET VITAL INTERESTS OF ALL LIMITED OFFICIAL USE

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STATES. ROSHCIN DESCRIBED RES 255 AS IMPORTANT SUPPLEMENT TO NPT, WHICH SHOULD BE TREATED IN CONJUNCTION WITH IDENTICAL STATEMENTS BY USSR, US AND UK ON SAFEGUARDING SECURITY OF NNWS PARTIES TO TREATY. STATEMENTS, HE SAID, CONFIRMED NWS PARTIES' INTENTION TO INVOKE IMMEDIATE SECURITY COUNCIL ACTION IN EVENT OF AGGRESSION OR THREAT OF AGGRESSION WITH NUCLEAR WEAPONS AGAINST NNWS.

6. ACCORDING TO ROSHCIN NPT REVCON SHOULD AIM PRIMARILY AT STRENGTHENING NON-PROLIFERATION REGIME. ALL OTHER TASKS OF CONFERENCE SHOULD BE SUBORDINATE TO THIS GOAL, WHICH SHOULD DETERMINE "COURSE OF DEVELOPMENT OF INTERNATIONAL COOPERATION IN ARMS CONTROL AND DISARMAMENT."

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 NEA-09 IO-10 ISO-00 ACDE-00 AF-06

ARA-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NASA-01

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7. ON ISSUES BEFORE CCD, ROSHCIN NOTED THAT COMMITTEE AT SUMMER SESSION WOULD CONSIDER "PROBLEM OF PEACEFUL NUCLEAR EXPLOSIONS IN CONTEXT OF ARMS CONTROL." BESIDES DISCUSSION OF THIS QUESTION AT NPT REVCON, HE SAID, CCD WOULD HAVE TO TAKE INTO ACCOUNT RESULTS OF IAEA STUDIES ON PNES, INCLUDING THEIR UTILITY AND FEASIBILITY AS WELL AS LEGAL, HEALTH AND SECURITY ASPECTS. USSR ATTACHED GREAT SIGNIFICANCE TO PNE PROBLEM. ON NFZ STUDY, ROSHCIN EXPRESSED GRATIFICATION AT SUCCESSFUL BEGINNING

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OF AD HOC EXPERTS' GROUP; STUDY, HE SAID, WOULD CONTRIBUTE TO STRENGTHENING NON-PROLIFERATION REGIME BASED ON NPT.

8. ROSCHIN MADE BRIEF, QUITE LOW KEY REFERENCE TO ENMOD. HE SAID SOVS HAD BEEN KEENLY INTERESTED BY OTHER DELS' STATEMENTS ON PROBLEM, NOTABLY BY QUESTIONS POSED BY UK AMB. ALLEN (GENEVA 1868). IN THIS CONNECTION, HE ASSERTED, USSR DRAFT ENMOD CONVENTION AND "CLARIFICATIONS" PROVIDED BY SOVDEL AT 1974 UNGA CONSTITUTED A "NECESSARY BASIS" FOR DISCUSSING THE PROBLEM. ROSCHIN CALLED ON ALL CCD MEMBERS TO CONTRIBUTE AT SUMMER SESSION TO "CONSTRUCTIVE CONSIDERATION AT SUMMER SESSION TO "CONSTRUCTIVE CONSIDERATION AND SOLUTION OF THIS QUESTION" AND TO "IMPLEMENTATION" OF BAN AGAINST INFLUENCING THE ENVIRONMENT FOR MILITARY AND OTHER HOSTILE PURPOSES.

9. SOVREP DEALT RATHER EXTENSIVELY WITH WORLD DISARMAMENT CONFERENCE (WDC) PROPOSAL, HOWEVER, WITHOUT SAYING MUCH THAT WAS NEW. ASSERTING THAT IT APPEARED NECESSARY TO INTENSIFY EFFORTS AIMED AT HOLDING WDC, ROSCHIN WAS CAREFUL TO STATE THAT WDC SHOULD NOT REPLACE "THOSE FORMS OF NEGOTIATING DISARMAMENT ISSUES WHICH HAVE JUSTIFIED THEMSELVES," IN PARTICULAR, CCD. IMPORTANT GOAL OF WDC, HE CONCLUDED, WOULD BE TO BRING "ALL MAJOR MILITARILY SIGNIFICANT STATES" TO DISARMAMENT NEGOTIATIONS.

10. ITALIAN REP DIBERNARDO PROPOSED RECONSIDERING, "IN NEW LIGHT AND WITH PRECISE AND LIMITED OBJECTIVES IN MIND," TECHNICAL INFORMATION RELATING TO CTB AND CW WHICH CCD HAD ACCUMULATED OVER YEARS, PARTICULARLY IN CONNECTION WITH VERIFICATION. ACCORDING TO DIBERNARDO, UNLESS COMMITTEE DEALT SERIOUSLY AND DIRECTLY WITH VERIFICATION PROBLEM, IT WOULD HAVE TO "SHELVE" ALL ITS VALUABLE PAST WORK ON BOTH CW AND CTB. HE PROPOSED EXPLORING RANGE OF VERIFICATION "HYPOTHESES," CONSIDERING THEIR OBJECTIVE POSSIBILITIES ON TECHNICAL BASIS, LEAVING ASIDE "OTHER AND LARGER CONSIDERATIONS."

11. IN THIS CONNECTION, ITALIAN REP SAID, IT WOULD BE IMPORTANT TO BE ABLE TO MAKE TIMELY USE OF "JOINT CONTRIBUTION US AND USSR HAVE PROMISED TO PROVIDE" ON CW.
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ALSO, INSOFAR AS IT WAS COMPATIBLE WITH SECURITY REQUIREMENTS, IT WOULD BE HELPFUL TO KNOW WHAT VERIFICATION

DEVICES WOULD BE APPLIED IN TTB AND, IN DUE COURSE, VERIFICATION SYSTEM FOR ASSOCIATED PNE AGREEMENT. AMIN POINT, DIBERNARDO SUMMED UP, WAS TO INTRODUCE ELEMENT OF FLEXIBILITY INTO SITUATION SO CHARACTERIZED BY EXTREME RIGIDITY.

12. ON OTHER ISSUES, DIBERNARDO STATED THAT NFZ STUDY GROUP SHOULD FORMULATE SOME GENRAL CRITERIA - PARTICULARLY PROCEDURAL - WHILE TAKING DUE ACCOUNT OF MANY VARIABLES AFFECTING DIFFERENT POSSIBLE ZONES. ON ENMOD, HE AGREED WITH NETHERLANDS SUGGESTION THAT CCD COORDINATE ITS WORK WITH UNEP, "AT LEAST AT OUTSET." DIBERNARDO SAID COMMITTEE SHOULD GATHER "ALL RELEVANT MATERIAL" IN DEFINING FIELD OF ENMOD CONSIDERATION; IN THIS CONNECTION, "RESULTS OF US-USSR CONSULTATIONS ON THIS ITEM" WOULD BE EXTREMELY HELPFUL.

13. TURNING TO NUCLEAR PROLIFERATION ISSUES, DIBERNARDO SAID PARLIAMENTARY PROCEDURES FOR ITALIAN NPT RATIFICATION WERE WELL UNDER WAY; WHETHER AS PARTY OR SIGNATORY, ITALY XPECTED TO TAKE ACTIV PART IN REVCON DEBATE. MAIN EFFORT OF REVCON, ACCORDING TO DIBERNARDO, SHOULD BE TO ENSURE OUTCOME CONTITUTING INCENTIVE TO NON-NPT PARTIES TO ADHERE TO TREATY. PARAMOUNT IMPORTANCE LAY IN FULL IMPLEMENTATION OF NPT PROVISION SECURING ALL BENEFITS OF PEACEFUL USES OF NUCLEAR ENERGY FOR NNWS PARITES. IN ADDITION, NPT SAFEGUARDS SYSTEM MIGHT NEED TO BE EXPANDED, IN VIEW OF SPREAD OF NUCLEAR MATERIAL AND TECHNOLOGY, SO SAFEGUARDS BECAME "FULL OPERATIVE, MORE HARMONIOUSLY BALANCED, MORE LARGELY AND EQUITABLY DISTRIBUTED."

14. REGARDING PNES, ITALIAN REP ASKED FOR CONSIDERATION OF "KORMS AND PROCEDURES" THAT WOULD MAKE TECHNICAL AND ECONOMIC BENEFITS OF SUCH EXPLOSIONS AVAILABLE TO NNWS; HE RECALLED 1968 ITALIAN SUGGESTION THAT NUCLEAR POWERS INVITE NNWS EXPERTS TO OBSERVE THEIR PNES. FINALLY, DIBERNARDO OBSERVED, GENERAL QUESTION OF PEACEFUL NUCLEAR ACTIVITIES OF NON-NPT PARTIES, WHILE LIMITED OFFICIAL USE

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IT MAINLY CONCERNED THEIR RELATIONS WITH NWS PARTIES TO TREATY IN CONNECTION WITH SAFEGUARDS AND CONTROLS, WENT TO VERY ESSENCE OF NPT "FOR MANY EVIDENT REASONS."

15. MOROCCAN REP SKALLI ALSO DEVOTED CONSIDERABLE ATTENTION TO NUCLEAR ISSUES. HE DEPLORED LACK OF CONCRETE RESULTS AFTER YEARS OF IMPORTUNITY FOR CTB, ADDING THAT MOROCCO WOULD WISH ALL NUCLEAR POWERS TO PARTICIPATE IN SUCH AN AGREEMENT. SKALLI SAW ENHANCED

DANGER OF PROLIFERATION AS MORE AND MORE STATES WERE
TEMPTED BY THE NUCLEAR OPTION, AND DECLARED THAT AMONG
NPT NON-ADHERENTS "THE TWO IN THE SECURITY COUNCIL" HAD
SPECIAL RESPONSIBILITY IN EFFORTS TO ARREST THIS TREND.
IN CONNECTION WITH NPT, IT WAS NECESSARY TO IMPLEMENT
ARTICLE IV AND TO ENHANCE SECURITY GUARANTEES. MOROCCAN
REP STRONGLY SUPPORTED CONCEPT OF NFZS; HE WAS
ATTRACTED BY PROSPECT THAT MORE AND MORE REGIONS OF
WORLD WOULD PROSCRIBE NUCLEAR WEAPONS. LISTING SEVERAL
PRINCIPLES GENERALLY APPLICABLE TO NFZS, HE INCLUDED
NWS COOPERATION AS ESSENTIAL. SKALLI ALSO ADVOCATED
ACCELERATING MOVEMENT TOWARD WDC, IN ORDER TO ENGAGE
FRANCE AND PRC IN DISARMAMENT TALKS.

16. CCD WILL RECONVENE FOR SUMMER SESSION IN GENEVA
JUNE 24 AT 3 P.M.ABRAMS

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Message Attributes

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Draft Date: 11 APR 1975
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Disposition Action: RELEASED
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